

## Message Text

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ACTION OES-04

INFO OCT-01 EUR-12 IO-10 ISO-00 FEA-01 ACDA-05 CIAE-00

INR-07 L-02 NSAE-00 NSC-05 RSC-01 SAJ-01 PA-01 PRS-01

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 5388

INFO AEC GERMANTOWN

AMEMBASSY MOSCOW

C O N F I D E N T I A L IAEA VIENNA 0415

E.O. 11652: GDS

TAGS: OCON, TECH, IAEA

SUBJECT: POSSIBLE SAFEGUARDS DISCUSSION AT FEBRUARY  
BOARD MEETING

1. IN RECENT CONVERSATION WITH DG EKLUND, HE REFERRED TO SOVIET RECOMMENDATION TO HIM THAT A GENERAL DISCUSSION ON SUBJECT OF IAEA SAFEGUARDS SHOULD BE INCLUDED ON AGENDA FEBRUARY 25 BOARD OF GOVERNORS MEETING. SOVIETS HAD TOLD EKLUND THEY THOUGHT EXISTING AGENDA WAS THIN AND THAT SUCH A SAFEGUARDS DEBATE WOULD HELP FILL IN AND BE APPROPRIATE AND TIMELY. DEBATE MIGHT BE INITIATED BY DIRECTOR GENERAL REPORTING TO BOARD ON ACTION HE HAD TAKEN OR INTENDED TO TAKE ON SUGGESTIONS MADE BY HIMSELF (IN SEPTEMBER GC SPEECH), BY SOVIETS AND OTHERS (IN SAME FORUM), BY VARIOUS STATES IN GA DEBATE, AND BY US IN TAPE-EKLUND LETTER OF OCTOBER 1, 1974 IN WHICH US REQUESTED CONSULTATIONS WITH AGENCY ON APPLICATION OF PROVISIONS OF INFCIRC/66/REV 2 IN SAFEGUARDS AGREEMENTS TO WHICH US IS A PARTY. SOVIETS ALSO REFERRED TO FRG PROPOSAL AT SPECIAL BOARD MEETING NOVEMBER 29 REQUESTING AGENCY TO PROPOSE DRAFT AGREEMENT WHICH WOULD SERVE AS MODEL FOR ALL FUTURE UNILATERAL SUBMISSIONS BASED ON INFCIRC/66/REV2.

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2. EKLUND INFORMED ME THAT HIS INITIAL REACTION WAS NEGATIVE AND HE SO TOLD ARKADIEV. HE FELT THERE WAS NOT ENOUGH TIME TO ALLOW ADVANCE CONSULTATIONS WHICH COULD RESULT IN A SUCCESSFULLY STRUCTURED DEBATE WHICH COULD PRODUCE SOME CONSENSUS IN SUPPORT OF FUTURE AGENCY EFFORTS TO IMPROVE SAFEGUARDS PROCEDURES AND TIGHTEN UP PROVISIONS OF SAFEGUARDS AGREEMENTS. ON SECOND THOUGHT, HOWEVER, EKLUND SAID THERE MIGHT BE SOME MERIT TO THE SOVIET SUGGESTION. HE HAD IN MIND POSSIBLY ISSUING A GOV/INF DOCUMENT ON THE SUBJECT IN ADVANCE OF THE BOARD MEETING AND THEN OPENING DEBATE WITH HIS OWN ORAL PRESENTATION IN WHICH HE COULD, INTER ALIA, SET FORTH SUGGESTED PROVISIONS FOR INCORPORATION IN THE SO-CALLED MODEL FOR FUTURE SAFEGUARDS AGREEMENTS UNDER INFCIRC/66. THIS WOULD ALLOW INTERESTED STATES TO PRESENT THEIR VIEWS FOR THE RECORD IN SUPPORT OF FURTHER AGENCY ACTIVITIES TO STRENGTHEN SAFEGUARDS. IN RESPONSE HIS QUERY RE US VIEW, I WAS INCLINED TO AGREE THAT WE WOULD HAVE TO MOVE QUICKLY IN ORDER TO PREPARE FOR A SUCCESSFUL DABATE, BUT IS SAW CONSIDERABLE MERIT TO THE IDEA OF A BOARD DISCUSSION OF THE SUBJECT.

3. LATER, ARKADIEV RAISED SAME SUBJECT WITH ME, ALLUDING ACCURATELY TO HIS CONVERSATION WITH EKLUND AND ASKING US SUPPORT FOR A BOARD DISCUSSION ON SAFEGUARDS. I SAID I WOULD HAVE TO ASK FOR INSTRUCTIONS BUT MY PERSONAL REACTION WAS FAVORABLE, IF THERE WAS TIME TO GET PREPARED. I WOULD BE IN TOUCH LATER. IN A SUBSEQUENT CONVERSATION WITH EKLUND, I REPORTED ON MY ARKADIEV CONVERSATION AND SUGGESTED TO HIM THAT HE PREPARE A DRAFT GOV/INF PAPER ON SAFEGUARDS QUESTIONS WHICH WOULD SERVE AS BASIS FOR FURTHER CONSULTATIONS ON THE SUBJECT.

4. COMMENT: NORMALLY I WOULD FULLY SUPPORT A SAFEGUARDS DEBATE IN FEBRUARY; HOWEVER, THE DEBATE COULD GET OUT OF HAND WITHOUT CAREFUL PREPARATION AND THE DEVELOPMENT OF A GENERAL CONSENSUS AMONG STATES WHO TRADITIONALLY SUPPORT AGENCY SAFEGUARDS. ALSO, GIVEN THE MANY PROBLEMS WITH WHICH THE INSPECTOR GENERAL AND HIS STAFF ARE NOW GRAPPLING, THEY MAY NOT BE ABLE HANDLE THE NECESSARY STAFF WORK IN CONFIDENTIAL

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THE FEW WEEKS REMAINING (BOARD MEETS FEBRUARY 25). WOULD APPRECIATE DEPARTMENT'S PRELIMINARY VIEWS SO I CAN RESPOND WITHIN THE NEXT FEW DAYS TO BOTH EKLUND AND ARKADIEV. PORTER

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